

Horizon scanning – update December 2022

This monitoring update paper is for Faculty Office staff and committees – it should not be used outside the organisation.

This document is held by the Deputy Registrar and updated quarterly and provided to the Master's Quarterly Council.

Status key:

Purple – implications of issue yet to be analysed

Red – highly serious issue for the Faculty Office requiring action

Amber – potentially serious issue which might require action

Green – low importance issue or action taken

Horizon scanning Potential threat, risk, emerging issue or opportunity	Type of issue (eg legislative change) and regulatory objectives that relate	Implications	Timeframe under which such implications might arise	Proposed action	Status as at December 2022	Comments
Independent Review of Legal Services Regulation led by Professor Stephen Mayson - see here	Policy and research proposals which could shape future legal services legislation Impinges on all regulatory objectives	Possible single legal regulator (although Prof. Mayson has suggested that notaries be outside of this) Regulation by activity instead of title Extend the scope of regulation to nonlawyers and unregulated services Create "single point of entry for regulation, registration and complaints" about	Likely 5-10 years but only if Government take up proposals. If they did there would need to be a Green Paper, White Paper, widespread consultation and primary legislation. Supplementary report on this was published by Prof. Mayson on 21 April 2022	Keep a watching brief	No update but note Professor Mayson's criticism in August 2022 of the LSB's ongoing competence programme	It is also implicit in the April 2022 paper that legal services legislation should be consolidated.

		legal services and a system of compulsory dispute resolution for complaints				
Ministers have launched an expert industry working group to boost public confidence in e-signatures.	Policy (a)protecting and promoting the public interest; (d)protecting and promoting the interests of consumers; (e)promoting competition in the provision of services (h)promoting and maintaining adherence to the professional principles	The Ministry of Justice (MoJ) set up the group following a recommendation from the Law Commission. It will be chaired by Mr Justice Fraser, under the oversight of Lord Justice Birss, and assisted by Professor Sarah Green of the Law Commission alongside legal and industry experts. Its remit is to improve standards, reliability and security in e-signatures and other digital means of legally executing documents, and to look into best practice in this area. It will look at safeguards for video-witnessing of deeds, best practice guidance for	In 2019, the Law Commission reported that while e-signatures are legally valid for most purposes, there is a lack of clarity and confidence around their use. Their interim report was published in February 2022, which sets out their analysis of the current situation in England and Wales; identifies simple best practice guidance based on existing technology, including for vulnerable individuals; and makes recommendations	Keep a watching brief The best practice advice from the interim report about how e-signatures can be deployed securely could be disseminated to notaries	No update but note that Michael Lightowler is on the group.	May have an impact on guidance the Faculty Office gives around eg remote notarisation

		e-signatures particularly where vulnerable adults execute documents electronically, consider the challenges involved in cross-border transactions and how best to protect signatories from fraud.	for future analysis and reform. In the next phase of its work, the Group will focus on its remaining Terms of Reference, namely to consider the challenges arising from the use of electronic signatures in cross-border transactions and how to address them, and how best to use electronic signatures so as to optimise their benefits when set against the risk of fraud.			
Right Reverend, Nicholas Baines, Lord Bishop of Leeds and another v Dixon Coles and Gill (a firm) and others; Guide Dogs for the Blind	Case law concerning insurance cover for professional wrongdoing (a)protecting and promoting the public interest;	The cases concern an errant solicitor (who was also a notary) who raided her firm's client account and stole client monies. Initially the insurance paid out to the victims was to be aggregated on the basis that they arose out of a series of related acts or omissions and therefore only £2 million	Current	Factor into the work on minimum insurance term and keep a watching brief on the SRA's minimum terms	No update. Recommend that this this is removed and potentially replaced with a general item on insurance.	

Association	was to be available to be	
	paid out	
and others v	paid out	
Box and others	There was also the issue	
[2021] EWCA	of whose money is	
Civ 1211	stolen as when the	
0.7 1211	money is in a mixed	
	account it is not so	
	obvious whose money	
Dixon Coles	has been stolen each	
and Gill (a	time there is a theft	
firm) v Right		
Reverend,	In the first case it was	
Nicholas	held that the insurer	
	could not aggregate the	
Baines, Bishop	claims and therefore	
of Leeds and	their liability was not	
another	limited to £2 million	
[2021] EWCA		
Civ 1097	In the second case it was	
CIV 1037	found that the innocent	
	partners of the errant	
	solicitor were entitled to	
	rely upon a defence of	
	limitation as they were	
	not party to or privy to	
	the fraud. They	
	therefore escaped	
	personal liability.	
	The implication for	
	clients of notaries from	
	the cases is that the	
	minimum insurance	
	cover may not provide	
	adequate recompense if	

Review of Human Rights Act 1998	Potential legislative change (a)protecting and promoting the public interest; (b)supporting the constitutional principle of the rule of law;	the insurer is able to aggregate multiple claims. However, in the circumstances of the case the court held that the insurance cover was not to be limited to £2 million If the Faculty Office were to address these issues it would need to institute minimum insurance terms which address the issue of aggregation Human rights law has a pervasive influence on the way in which public authorities are able to behave The Faculty Office may be a "public authority" in certain of its functions for the purpose of enforcing the Convention rights	2-5 years	Keep a watching brief	An Act of Parliament entitled Bill of Rights was introduced to Parliament on 22 June 2022 but legislation has stalled.	According to section 1 of the Bill, it clarifies and re-balances the relationship between courts in the United Kingdom, the European Court of Human Rights and Parliament by ensuring— (a) that it is the Supreme Court (and not the European Court of Human Rights) that

	1	
(c)improving		meaning and
access to		effect of
justice;		Convention
justice,		rights for the
		purposes of
(g)increasing		domestic law
public		(see section
understanding		3(1));
of the citizen's		(b) that courts
		are no longer
legal rights		required to
and duties;		read and give
		effect to
		legislation, so
		far as possible,
		in a way which
		is compatible
		with the
		Convention
		rights (see
		paragraph 2 of
		Schedule 5,
		which repeals
		section 3 of the
		Human Rights
		Act 1998);
		(c) that courts
		must give the
		greatest
		possible weight
		to the principle
		that, in a
		Parliamentary
		democracy,
		decisions about
		the balance

					between different policy aims, different Convention rights and Convention rights of different persons are properly made by Parliament (see section 7).
Data Protection and Digital Information Bill	Data protection law substantively impacts the way in which notaries may collect and process their client's personal data. This Bill would amend the current Data Protection Act 2018 which itself implemented GDPR. To an extent it could be seen to be watering down the strict technical requirements of GDPR but not radically. There will also be new requirements not contained in GDPR. The explanatory memorandum states	The Bill was introduced into Parliament on 18 July 2022 and could become law by the end of 2022.	Keep a watching brief and be ready to produce guidance to the profession if the Bill becomes law. Consider mandating CPE in data protection should the law be passed.	Bill appears to have stalled.	In relation to client verification, the Bill would "increase trust in and acceptance of digital identities across the UK to help make identity proofing easier, cheaper and more secure. and to enable a trusted digital identity market to develop in the UK for those that choose to use it to prove things about

that the legislation
would "update and
simplify the UK's data
protection framework
with a view to reducing
burdens on organisations
while maintaining high
data protection
standards."

It is a Bill to make provision for the regulation of the processing of information relating to identified or identifiable living individuals; to make provision about services consisting of the use of information to ascertain and verify facts about individuals; to make provision about access to customer data and business data; to make provision about privacy and electronic communications; to make provision about services for the provision of electronic signatures, electronic seals and other trust services; to make provision about the disclosure of information to improve

themselves, for example when starting a new job or moving house. To do this, the Bill would establish a regulatory framework for the provision of digital identity verification services in the UK and enable public authorities to disclose personal information to trusted digital identity providers for the purpose of identity and eligibility verification."

Clause 10
inserts a new
section 45A
into the DPA
2018 which
explicitly
introduces an
exemption for
material which

public service delivery; is subject to to make provision for the legal implementation of professional agreements on sharing privilege. information for law The eIDAS enforcement purposes; to make provision about Regulation the keeping and would be maintenance of registers amended by the Bill. The of births and deaths; to make provision about eIDAS information standards Regulation sets out the legal for health and social care; to establish the framework and Information Commission; specifications to make provision about for trust service oversight of biometric products and data; and for connected services in the UK. This system purposes. supports the validation of electronic transactions. 'Trust services' include services specifically relating to electronic signatures, electronic seals, timestamps, electronic delivery services, and website authentication.

Retained EU Law (Revocation and Reform) Bill	Potential legislative change Could impinge on all of the regulatory objectives.	The purpose of the Retained EU Law (Revocation and Reform) Bill is to provide the Government with all the required provisions that allow for the amendment of retained EU law (REUL) and remove the special features it has in the UK legal system. These	Under the proposals by end of 2023 all retained EU law will be repealed unless enacted in UK law before then.	Keep a watching brief and ask the Societies or the Advisory Board whether the Bill is likely to have any unintended consequences for notaries?	New – Bill introduced September 2023	The eIDAS Regulation requires that such trust services meet certain criteria - standards and technical specifications - to allow for interoperability across the UK economy.
		reforms were announced in the Queen's speech in May 2022. The Bill will give effect to policies that were set out in the Benefits of Brexit Report published in January 2022 and the Government's announcement of the				

review into the	
substance and status of	
REUL in September 2021.	
To achieve this, the Bill	
will:	
(a) Repeal or assimilate	
REUL, within a defined	
scope, by the end of	
2023	
(b) Repeal the principle	
of supremacy of EU law	
from UK law by the end	
of 2023;	
(c) Facilitate domestic	
courts departing from	
retained case law;	
(d) Provide a mechanism	
for UK government and	
devolved administration	
law officers to intervene	
in cases regarding	
retained case law, or	
refer them to an appeal	
court, where relevant;	
(e) Repeal directly	
effective EU law rights	
and obligations in UK law	
by the end of 2023;	
(f) Abolish general	
principles of EU law in	
UK law by the end of	
2023;	
(g) Establish a new	
priority rule requiring	
retained direct EU	

legislation (RDEUL) to be
interpreted and applied
consistently with
domestic legislation;
(h) Downgrade the
status of RDEUL for the
purpose of amending it
more easily;
(i) Create a suite of
powers that allow REUL
to be revoked or
replaced, restated or
updated and removed or
amended to reduce
burdens.